

**ATTACHMENT N**  
**VOLATILE ORGANIC COMPOUND MONITORING PLAN**

## ATTACHMENT N

### VOLATILE ORGANIC COMPOUND MONITORING PLAN

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Table N-2	Quality Assurance Objectives for Accuracy, Precision, Sensitivity, and Completeness

## ACRONYMS, ABBREVIATIONS, AND UNITS

1		
2	ARA	additional requested analyte
3	BS/BSD	blank spike/blank spike duplicate
4	CFR	Code of Federal Regulations
5	CH	contact-handled
6	CRQL	contract-required quantitation limit
7	DOE	U.S. Department of Energy
8	DRVMP	Disposal Room VOC Monitoring Program
9	EDD	electronic data deliverable
10	EPA	U.S. Environmental Protection Agency
11	ft	feet
12	GC/MS	gas chromatography/mass spectrometry
13	HI	hazard index
14	HWDU	Hazardous Waste Disposal Unit
15	IUR	inhalation unit risk
16	L	liter
17	LCS	laboratory control sample
18	LPEP	Laboratory Performance Evaluation Plan
19	m	meter
20	MDL	method detection limit
21	mm	millimeter
22	MOC	Management and Operating Contractor
23	MRL	method reporting limit
24	NIST	National Institute of Standards and Technology
25	NMAC	New Mexico Administrative Code
26	NMED	New Mexico Environment Department
27	PASK	passive air-sampling kit
28	ppbv	parts per billion by volume
29	ppmv	parts per million by volume
30	PT	proficiency testing
31	QA	quality assurance
32	QAPjP	Quality Assurance Project Plan
33	QC	quality control
34	RfC	reference concentration
35	RH	remote-handled

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1	RPD	relative percent difference
2	RVMP	Repository VOC Monitoring Program
3	SOP	standard operating procedure
4	TIC	tentatively identified compound
5	TRU	transuranic
6	VOC	volatile organic compound
7	WIPP	Waste Isolation Pilot Plant

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## ATTACHMENT N

### VOLATILE ORGANIC COMPOUND MONITORING PLAN

#### N-1 Introduction

Attachment N describes the monitoring plan for volatile organic compound (**VOC**) emissions from transuranic (**TRU**) mixed waste that may be entrained in the exhaust air from the U.S. Department of Energy (**DOE**) Waste Isolation Pilot Plant (**WIPP**) Underground Hazardous Waste Disposal Units (**HWDUs**) during the disposal phase at the facility. The purpose of VOC monitoring is to ensure compliance with the VOC action levels and limits specified in Permit Part 4. This VOC monitoring plan consists of two programs: (1) the Repository VOC Monitoring Program (**RVMP**), which assesses compliance with the action levels in Permit Part 4, Section 4.6.2.3; and (2) the Disposal Room VOC Monitoring Program (**DRVMP**), which assesses compliance with the disposal room action levels and limits in Permit Part 4, Tables 4.4.1 and 4.6.3.2. This plan includes the monitoring design, a description of sampling and analysis procedures, quality assurance (**QA**) objectives, and reporting activities.

#### N-1a Background

The underground HWDUs are located 2,150 feet (ft) (655 meters [m]) below ground surface at the WIPP facility. An underground HWDU is a single excavated panel consisting of seven rooms and two access drifts designated for disposal of contact-handled (**CH**) and remote-handled (**RH**) TRU mixed waste. Each room in Panels 1-7 is approximately 300 ft (91 m) long, 33 ft (10 m) wide, and 13 ft (4 m) high. Each room in Panel 8 is approximately 300 ft (91 m) long, 33 ft (10 m) wide, and 16 ft (5 m) high. Each room in Panel 11 and Panel 12 will be approximately 300 ft (91 m) long, 33 ft (10 m) wide, and 14 ft (4.3 m) high. Access drifts connect the rooms and have the same cross section. The Permittees shall dispose of TRU mixed waste in underground HWDUs designated as Panels 1 through 8, 11, and 12.

This plan addresses the following elements:

1. Rationale for the design of the VOC monitoring programs, based on:
  - Possible pathways from the WIPP underground HWDUs during the active life of the facility,
  - Demonstrating compliance with the disposal room limits by monitoring VOCs in underground disposal rooms,
  - Demonstrating compliance with the ambient air monitoring action levels by monitoring VOC emissions on the surface,
  - VOC sampling operations at the WIPP facility, and
  - Optimum locations for sampling.
2. Descriptions of the specific elements of the VOC monitoring programs, including:

- 1           • The type of monitoring conducted,
- 2           • Sampling locations,
- 3           • The monitoring interval,
- 4           • The specific hazardous constituents monitored,
- 5           • VOC monitoring schedule,
- 6           • Sampling equipment,
- 7           • Sampling and analytical techniques,
- 8           • Data recording/reporting procedures, and
- 9           • Notification and action levels for remedial action.

10 The technical basis for Disposal Room VOC Monitoring is discussed in detail in the Technical  
11 Evaluation Report for Room-Based VOC Monitoring (WRES, 2003).

#### 12 N-1b Objectives of the Volatile Organic Compound Monitoring Plan

13 The CH and RH TRU mixed waste disposed in the WIPP underground HWDUs contain VOCs  
14 which could be released from the WIPP underground facility during the disposal phase of the  
15 project. This Plan describes how:

- 16           • VOCs released from waste panels will be monitored to confirm that the running annual  
17 average risk to the non-waste surface worker due to VOCs in the air emissions from  
18 the underground HWDUs do not exceed the action levels identified in Permit Part 4,  
19 Section 4.6.2.3 and calculated from measured VOC concentrations using risk factors  
20 identified in Table 4.6.2.3. Appropriate remedial action, as specified in Permit Section  
21 4.6.2.4, will be taken if the action levels in Permit Part 4, Section 4.6.2.3 are reached.
- 22           • The VOCs released from waste containers in disposal rooms will be monitored to  
23 confirm that the concentration of VOCs in the air of closed and active rooms in active  
24 panels do not exceed the VOC disposal room limits identified in Permit Part 4, Table  
25 4.4.1, ~~as appropriate~~. Remedial action, as specified in Permit Part 4, Section 4.6.3.3,  
26 will be taken if the original sample results are greater than or equal to the action levels  
27 in Permit Part 4, Table 4.6.3.2.

#### 28 N-2 Target Volatile Organic Compounds

29 The target VOCs for repository monitoring (Station VOC-C and VOC-D) and disposal room  
30 monitoring are presented in Table N-1.

31 These target VOCs were selected because together they represent approximately 99 percent of  
32 the carcinogenic risk due to air emissions of VOCs.

1 N-3 Monitoring Design

2 Detailed design features of this plan are presented in this section. This plan uses available  
3 sampling and analysis techniques to measure VOC concentrations in air. Subatmospheric  
4 sample collection units are used in the Repository and Disposal Room VOC Monitoring  
5 Programs. These sample collection units are described in greater detail in Section N-4a(2).

6 N-3a Sampling Locations

7 Air samples will be collected at the WIPP facility to quantify airborne VOC concentrations as  
8 described in the following sections.

9 N-3a(1) Sampling Locations for Repository VOC Monitoring

10 Mine ventilation air, which could potentially be impacted by VOC emissions from the  
11 underground HWDUs identified as Panels 1 through 8, 11, and 12, will exit the underground  
12 through the Exhaust Shaft. Building 489 has been identified as the location of the maximum  
13 non-waste surface worker exposure. Air samples will be collected from Station VOC-C located  
14 at the west air intake for Building 489 (Figure M-78) to quantify VOCs in the ambient air.  
15 Background VOCs will be measured by sampling from Station VOC-D located at groundwater  
16 pad WQSP-4 (Figure M-78). This pad is located approximately one mile southeast (upwind  
17 based on the predominant wind direction) of the Exhaust Shaft within the WIPP facility  
18 boundary.

19 N-3a(2) Sampling Locations for Disposal Room VOC Monitoring

20 For purposes of compliance with Section 310 of Public Law 108-447, the monitoring of airborne  
21 VOCs in underground disposal rooms in which waste is emplaced will be performed as follows  
22 (Figures M-79 and M-80):

- 23 1. Sample heads will be installed, prior to the certification of a Panel, in the exhaust and  
24 inlet sides of each disposal room, with the exception of Room 1. An inlet sample head  
25 will not be installed in Room 1 because panel closure will commence once Room 1 is  
26 filled.
- 27 2. Sampling at the exhaust side location is initiated when TRU mixed waste is emplaced in  
28 the active disposal room. Sampling is initiated at the inlet location when the active  
29 disposal room is filled.
- 30 3. Monitoring of VOCs will occur in the active disposal room and the closed disposal rooms  
31 in which waste has been emplaced until commencement of panel closure activities (i.e.,  
32 completion of ventilation barriers in Room 1).

33 N-3b Analytes to Be Monitored

34 The VOCs that have been identified for repository and disposal room VOC monitoring are listed  
35 in Table N-1. The analysis will focus on routine detection and quantification of these target  
36 analytes in collected samples. As part of the analytical evaluations, the presence of other  
37 compounds (i.e., non-target VOCs) will also be monitored. Some non-target VOCs may be  
38 included on the laboratory's target analyte list as additional requested analytes (**ARAs**) to gain a

1 better understanding of potential concentrations and associated risk. The analytical laboratory  
2 will be directed to calibrate for ARAs, when necessary. The analytical laboratory will also be  
3 directed to classify and report other non-target VOCs as tentatively identified compounds (**TICs**)  
4 when tentative identification can be made. The evaluation of TICs in original samples will  
5 include those concentrations that are  $\geq 10$  percent of the relative internal standard. The  
6 evaluation of ARAs only includes concentrations that are greater than or equal to the MRLs  
7 listed in Table N-2.

8 Non-target VOCs classified as ARAs or TICs meet the following criteria: (1) are listed in  
9 Appendix VIII of 40 Code of Federal Regulations (**CFR**) Part 261 (incorporated by reference in  
10 20.4.1.200 New Mexico Administrative Code (**NMAC**)), and (2) are detected in 10 percent or  
11 more of any original VOC monitoring samples collected over a 12-month timeframe. Non-target  
12 VOCs will be added, as applicable, to the analytical laboratory target analyte list for both the  
13 repository and disposal room VOC monitoring programs, unless the Permittees can justify their  
14 exclusion. Non-target VOCs reported as "unknown" by the analytical laboratory are not  
15 evaluated due to indeterminate identifications.

16 Information regarding additional requested analytes and TICs detected in the repository and  
17 disposal room VOC monitoring programs will be placed in the WIPP Operating Record and  
18 reported to the New Mexico Environment Department (**NMED**) in the Semi-Annual VOC  
19 Monitoring Report as specified in Permit Part 4, Section 4.6.2.2. As applicable, the Permittees  
20 will also report the justification for exclusion of the ARA or TIC from the target analyte list (e.g.,  
21 the compound does not contribute to more than one percent of the risk; the compound persists  
22 in the background samples at similar concentrations). If new targets are required, the  
23 Permittees will submit the appropriate permit modification annually (in October) to update Table  
24 4.6.2.3 to include the new analyte and associated recommended U.S. Environmental Protection  
25 Agency (**EPA**) risk values for the inhalation unit risk (**IUR**) and reference concentration (**RfC**).  
26 Added compounds will be included in the risk assessment described in Section N-3e(1).

### 27 N-3c Sampling and Analysis Methods

28 The sampling methods used for VOC monitoring are based on the concepts contained in the  
29 EPA Compendium Method TO-15 (EPA, 1999). The TO-15 sampling concept uses 6-liter  
30 passivated stainless-steel canisters to collect integrated air samples at each sample location.  
31 This conceptual method will be used as a reference for collecting the samples at the WIPP  
32 facility. The samples will be analyzed using gas chromatography/mass spectrometry (**GC/MS**)  
33 under an established QA/quality control (**QC**) program. Laboratory analytical procedures have  
34 been developed based on the concepts contained in both TO-15 and SW-846 Method 8260.  
35 Section N-5 contains additional QA/QC information for this project.

36 The TO-15 method is an EPA-recognized sampling concept for VOC sampling and speciation. It  
37 can be used to provide subatmospheric samples, integrated samples, or grab samples, as well  
38 as compound quantitation for a broad range of concentrations. This sampling technique is also  
39 viable for use while analyzing the sample using other EPA methods such as SW-846 Method  
40 8260.

41 For subatmospheric sampling, air is collected in an initially evacuated passivated canister.  
42 When the canister is opened to the atmosphere, the differential pressure causes the sample to  
43 flow into the canister. Flow rate and duration are regulated with a flow-restrictive inlet and flow  
44 controller. The air will pass through a particulate filter to prevent sample and equipment

1 contamination. Passivated sampling equipment components are used to inhibit adsorption of  
2 compounds on the surfaces of the equipment. The required Method Reporting Limit (**MRL**) for  
3 the RVMP is 0.2 parts per billion by volume (**ppbv**) in SCAN mode and 0.1 ppbv in SIM mode.  
4 Consequently, low concentrations can be measured. The required MRL for DRVMP is 500 ppbv  
5 (0.5 parts per million by volume (**ppmv**)) to allow for reliable quantitation. The MRL is a function  
6 of instrument performance, sample preparation, sample dilution, and steps involved in the  
7 sample analysis process. The DRVMP will employ sample collection units that will provide a  
8 subatmospheric sample within a short duration (less than 1 hour). Passivated sampling lines will  
9 be installed in the disposal room as described in Section N-3a(2) and maintained (to the degree  
10 possible) after the room is closed, until the panel associated with the room is closed. The  
11 independent lines will run from the sample inlet point to a sampling manifold located in an area  
12 accessible to sampling personnel.

### 13 N-3d Sampling Schedule

14 The Permittees will perform sampling on the following schedule in accordance with standard  
15 operating procedures.

#### 16 N-3d(1) Sampling Schedule for Repository VOC Monitoring

17 Routine collection of a 24-hour time-integrated sample will be conducted two times per week.  
18 The RVMP sampling will continue until the certified closure of the last underground HWDU.

#### 19 N-3d(2) Sampling Schedule for Disposal Room VOC Monitoring

20 The disposal room sampling in open panels will occur once every two weeks, unless the need to  
21 increase the frequency to weekly occurs in accordance with Permit Section 4.6.3.3.

### 22 N-3e Data Evaluation and Reporting

#### 23 N-3e(1) Data Evaluation and Reporting for Repository VOC Monitoring

24 When the Permittees receive laboratory analytical data from an air-sampling event, the data will  
25 be validated as specified in Section N-5d. After obtaining validated data from an original surface  
26 VOC monitoring sample obtained during an air-sampling event, the data will be evaluated to  
27 determine whether the VOC emissions from the underground HWDUs exceed the action levels  
28 in Permit Part 4, Section 4.6.2.3. The values are calculated in terms of excess cancer risk for  
29 compounds believed to be carcinogenic and in terms of a hazard index (**HI**) for non-carcinogens  
30 using the following steps:

31 Step 1: Calculate the carcinogenic risk (risk due to exposure to target) for the non-waste surface  
32 worker (for each target VOC) using the following equation:

$$R_{VOCj} = \frac{Conc_{VOCj} \times EF \times ED \times IUR_{VOCj} \times 1000}{AT} \quad (N-1)$$

34 Where:

1  $R_{VOC_j}$  = Risk due to exposure to target VOC<sub>j</sub>

2  $Conc_{VOC_j}$  = Concentration target VOC<sub>j</sub> at the receptor (milligram per cubic meter (mg/m<sup>3</sup>)),  
3 calculated as the concentration at VOC-C (mg/m<sup>3</sup>) – the concentration at VOC-D (mg/m<sup>3</sup>)

4  $EF$  = Exposure frequency (hours/year) = 1,920 hours per year

5  $ED$  = Exposure duration, years = 10 years

6  $IUR_{VOC_j}$  = Inhalation unit risk factor from Table 4.6.2.3 (microgram per cubic meter  
7 (µg/m<sup>3</sup>))<sup>-1</sup>

8  $AT$  = Averaging time for carcinogens, = 613,200 hours based on 70 years

9 1,000 = µg/mg

10 Step 2: Calculate the total carcinogenic risk. This is the sum of the risk due to each carcinogenic  
11 target VOC:

$$12 \quad \text{Total Carcinogenic Risk} = \sum_{j=1}^m R_{VOC_j} \quad (\text{N-2})$$

13 Where:

14  $\text{Total Risk must be less than } 10^{-5}$

15  $m$  = the number of carcinogenic target VOCs

16 Step 3: Calculate the non-carcinogenic hazard index:

$$17 \quad HI_{VOC_j} = \frac{Conc_{VOC_j} \times EF \times ED}{AT \times RfC_{VOC_j}} \quad (\text{N-3})$$

18 Where:

19  $HI_{VOC_j}$  = Hazard Index for exposure to target VOC<sub>j</sub>

20  $Conc_{VOC_j}$  = Concentration target VOC<sub>j</sub> at the receptor (mg/m<sup>3</sup>), calculated as the  
21 concentration at VOC-C (mg/m<sup>3</sup>) – the concentration at VOC-D (mg/m<sup>3</sup>)

22  $EF$  = Exposure frequency (hours/year) = 1,920 hours per year

23  $ED$  = Exposure duration, years = 10 years

24  $RfC_{VOC_j}$  = Reference concentration from Table 4.6.2.3 (mg/m<sup>3</sup>)

25  $AT$  = Averaging time for non-carcinogens, = 87,600 hours, based on exposure duration

26 Step 4: Calculate the total hazard. This is the sum of the hazard index due to each non-  
27 carcinogenic target VOC:

1 
$$\text{Total Hazard Index} = \sum_{j=1}^m HI_{VOC_j} \quad (\text{N-4})$$

2 Where:

3 *Hazard Index must be less than or equal to 1.0*

4 *m = the number of non-carcinogenic target VOCs*

5 The total carcinogenic risk (Equation N-2) and the total HI (Equation N-4) calculated from the  
6 surface VOC concentrations for each sampling event will be compared directly to the action  
7 levels in Permit Part 4, Section 4.6.2.3. This will establish whether the combined effect of the  
8 concentrations of VOCs in the emissions from the underground HWDUs exceeded the risk and  
9 HI action levels at the time of the sampling.

10 As specified in Permit Part 4, the Permittees shall notify the Secretary in writing, within seven  
11 calendar days of obtaining validated analytical results, whenever the risk or HI exceeds the  
12 action levels specified in Permit Part 4, Section 4.6.2.3.

13 The surface VOC concentrations for each target VOC that is calculated for each sampling event  
14 will then be averaged with the surface VOC concentrations calculated for the air-sampling  
15 events conducted during the previous 12 months. This will be considered the running annual  
16 average concentration for each target VOC. The running annual average risk and HI will be  
17 compared to action levels specified in Permit Part 4, Section 4.6.2.3. When a VOC is added to  
18 the target analyte list, the running annual average concentration will be calculated using all  
19 available data.

20 As specified in Permit Part 4, the Permittees shall notify the Secretary in writing, within seven  
21 calendar days of obtaining validated analytical results, whenever the running annual average  
22 risk or HI (calculated after each sampling event) exceeds the action levels specified in Permit  
23 Part 4, Section 4.6.2.3.

24 The Permittees will maintain a database with the VOC air-sampling data and the results will be  
25 reported to the Secretary as specified in Permit Part 4.

26 N-3e(2) Data Evaluation and Reporting for Disposal Room VOC Monitoring

27 When the Permittees receive laboratory analytical data from an air-sampling event, the data will  
28 be validated as specified in Section N-5d. The validated data will be evaluated to determine  
29 whether the VOC concentrations in the air of any closed room, the active open room, or the  
30 immediately adjacent closed room exceeded the action levels for DRVMP specified in Permit  
31 Part 4, Table 4.6.3.2.

32 The Permittees shall notify the Secretary in writing, within seven calendar days of obtaining  
33 validated analytical results, whenever the concentration of any VOC specified in Permit Part 4,  
34 Table 4.4.1 exceeds the action levels specified in Permit Part 4, Table 4.6.3.2.

35 The Permittees shall submit to the Secretary the Semi-Annual VOC Monitoring Report specified  
36 in Permit Section 4.6.2.2 that also includes results from disposal room VOC monitoring.

1 N-4 Sampling and Analysis Procedures

2 This section describes the equipment and procedures that will be implemented during sample  
3 collection and analysis activities for VOCs at the WIPP facility.

4 N-4a Sampling Equipment

5 The sampling equipment that will be used includes: 6-liter (L) stainless-steel passivated  
6 canisters, passive air-sampling kits (**PASKs**), subatmospheric sampling assemblies, passivated  
7 stainless-steel tubing, and one or more in-line filters. A discussion of each of these items is  
8 presented below.

9 N-4a(1) Sample Canisters

10 Six-liter, stainless-steel canisters with passivated interior surfaces will be used to collect and  
11 store all ambient air and disposal room samples for VOC analyses collected as part of the  
12 monitoring processes. These canisters will be cleaned and certified (batch certification  
13 acceptable for disposal room monitoring) prior to their use, in a manner similar to that described  
14 by Compendium Method TO-15. The canisters will be certified clean to below the required  
15 reporting limits for the VOC analytical method for the target VOCs. The vacuum of certified  
16 clean canisters will be verified as adequate upon initiation of a sample cycle as described in  
17 standard operating procedures (**SOPs**). The sample canisters are initially evacuated at the  
18 analytical laboratory to <0.05 millimeter of mercury (**mm Hg**) (50 millitorr).

19 N-4a(2) Sample Collection Units

20 The sample collection unit for surface VOC samples is a commercially available PASK  
21 comprised of components that regulate the rate and duration of air flow into a sample canister. It  
22 can be operated either manually, using canister valves, or unattended, using a programmable  
23 timer.

24 The sample collection unit for disposal room VOC monitoring is a subatmospheric sampling  
25 assembly that regulates the rate and duration of air flow into a sample canister. The  
26 subatmospheric sampling assembly also allows for purging of sample lines to ensure that a  
27 representative sample is collected.

28 Sample collection units will use passivated components for the sample flow path. When sample  
29 canisters installed on sample collection units are opened to the atmosphere, the differential  
30 pressure causes the sample to flow into the canister at a regulated rate. By the end of each  
31 sampling period, the canisters will be near atmospheric pressure. Detailed instructions on  
32 sample collection will be given in SOPs. A conceptual diagram of the VOC sample collection  
33 units is provided in Figures M-81 and M-82.

34 N-4a(3) Sample Tubing

35 The tubing used as a sample path is comprised of passivated stainless-steel to prevent the  
36 inner walls from absorbing sample constituents and/or contaminants when they are pulled from  
37 the sample point to the sample collection unit.

1 N-4b Sample Collection

2 Sample collection for VOCs at the WIPP facility will be conducted in accordance with written  
3 SOPs that are kept on file at the facility. These SOPs will specify the steps necessary to ensure  
4 the collection of samples that are of acceptable quality to meet the applicable data quality  
5 objectives in Section N-5.

6 Repository VOC samples will be 24-hour time-integrated samples for each sampling event.  
7 Alternative sampling durations may be defined for assessment purposes and to meet the data  
8 quality objectives. The selection of sampling days will be specified in SOPs and will be  
9 alternated from week-to-week in order to avoid potential bias created by plant operations.

10 Sample flow for the PASK will be set using an in-line mass flow meter. The flow meters are  
11 initially factory-calibrated and specify a typical accuracy of better than 10 percent full scale.  
12 Additionally, each air flow meter is calibrated at a manufacturer-specified frequency using a  
13 National Institute of Standards and Technology (**NIST**) primary flow standard.

14 To verify the matrix similarity and assess field-sampling precision, field duplicate samples will be  
15 collected (two canisters filled simultaneously) for each VOC monitoring program at an overall  
16 frequency of at least five percent (see Section N-5a).

17 Prior to collecting the active open disposal room and closed room samples, the sample lines are  
18 purged to ensure that the air collected is not air that has been stagnant in the tubing. This is  
19 important in regard to the disposal room sample because of the long lengths of tubing  
20 associated with these samples.

21 N-4c Sample Management

22 Field-sampling data sheets will be used to document the sampler conditions under which each  
23 sample is collected. These data sheets have been developed specifically for VOC monitoring at  
24 the WIPP facility. The individuals assigned to collect the specific samples will be required to fill  
25 in all of the appropriate sample data and to maintain this record in sample logbooks. The  
26 program team leader will review these forms for each sampling event.

27 All sample containers will be marked with identification at the time of collection of the sample. A  
28 Request-for-Analysis Form will be completed to identify the sample canister number(s), sample  
29 type and type of analysis requested.

30 All samples will be maintained, and shipped if necessary, at ambient temperatures. Collected  
31 samples will be transported in appropriate containers. Prior to leaving the underground for  
32 analysis, sample containers may undergo radiological screening, which will ensure that  
33 contaminated samples or equipment will not be transported to the surface. Samples will not be  
34 accepted by the receiving laboratory personnel unless they are properly labeled and sealed to  
35 ensure a tamper-free shipment.

36 An important component of the sampling program is a demonstration that collected samples  
37 were obtained from the locations stated and that they reached the laboratory without alteration.  
38 To satisfy this requirement, evidence of collection, shipment, laboratory receipt, and custody will  
39 be documented with a completed Chain-of-Custody Form. Chain-of-custody procedures will be

1 followed closely, and additional requirements imposed by the laboratory for sample analysis will  
2 be included as necessary.

3 Individuals collecting samples will be responsible for the initiation of custody procedures. The  
4 chain of custody will include documentation as to the canister certification, location of sampling  
5 event, time, date, and the name of the individual handling the samples. Deviations from  
6 procedure will be considered variances. Variances must be preapproved by the program  
7 manager and recorded in the project files. Unintentional deviations, sampler malfunctions, and  
8 other problems are nonconformances. Nonconformances must be documented and recorded in  
9 the project files. All field logbooks/data sheets must be incorporated into the Permittees' records  
10 management program.

#### 11 N-4d Maintenance of Sample Collection Units

12 Periodic maintenance for sample collection units and associated equipment will be performed  
13 as needed. This maintenance may include cleaning, replacement of damaged or malfunctioning  
14 parts, and leak testing. Additionally, complete spare sample collection units will be maintained  
15 on-site to minimize downtime because of equipment malfunction.

#### 16 N-4e Analytical Procedures

17 Analytical procedures used in the analysis of VOC samples from canisters are based on  
18 concepts contained in Compendium Method TO-15 (EPA, 1999) and in SW-846 Method 8260  
19 (EPA, 2015).

20 Analysis of samples will be performed by a certified laboratory. Methods will be specified in  
21 procurement documents and will be selected to be consistent with Compendium Method TO-15  
22 (EPA, 1999) or EPA recommended procedures in SW-846 (EPA, 2015). Additional detail on  
23 analytical techniques and methods will be given in laboratory SOPs.

24 The Permittees will establish the criteria for laboratory selection, including the stipulation that  
25 the laboratory follow the procedures specified in the appropriate Air Compendium or SW-846  
26 method and that the laboratory follow EPA protocols. The selected laboratory shall demonstrate,  
27 through laboratory SOPs, that it will follow appropriate EPA SW-846 requirements and the  
28 requirements specified by the EPA Air Compendium protocols. The laboratory shall also provide  
29 documentation to the Permittees describing the sensitivity of laboratory instrumentation. This  
30 documentation will be retained in the facility Operating Record and will be available for review  
31 upon request by NMED.

32 The SOPs for the laboratory currently under contract will be maintained in the Operating Record  
33 by the Permittees. The Permittees will provide NMED with an initial set of applicable laboratory  
34 SOPs for information purposes and provide NMED with updated SOPs upon request.

35 Data validation will be performed by the Permittees. Copies of the data validation report will be  
36 kept on file in the Operating Record for review upon request by NMED.

#### 37 N-5 Quality Assurance

38 The QA activities for the VOC monitoring programs will be conducted in accordance with the  
39 documents: *EPA Guidance for Quality Assurance Project Plans QA/G-5* (EPA, 2002) and the

1 *EPA Requirements for Preparing Quality Assurance Project Plans, QA/R-5* (EPA, 2001). The  
2 QA criteria for the VOC monitoring programs are listed in Table N-2. This section addresses the  
3 methods to be used to evaluate the components of the measurement system and how this  
4 evaluation will be used to assess data quality. The QA limits for the sampling procedures and  
5 laboratory analysis shall be in accordance with the limits set forth in the specific EPA Method  
6 referenced in standard operating procedures employed by either the Permittees or the  
7 laboratory. The Permittees standard operating procedures will be in the facility Operating  
8 Record and available for review by NMED upon request. The laboratory standard operating  
9 procedures will also be in the facility Operating Record and will be supplied to the NMED as  
10 indicated in Section N-4e.

11 N-5a Quality Assurance Objectives for the Measurement of Precision, Accuracy,  
12 Sensitivity, and Completeness

13 QA objectives for this plan will be defined in terms of the following data quality parameters.

14 **Precision.** For the duration of this program, precision will be defined and evaluated by the RPD  
15 values calculated between field duplicate samples and between laboratory duplicate samples.

$$RPD = \frac{(A-B)}{(A+B)/2} \times 100 \quad (N-5)$$

17 Where

18 *A = Original sample result*

19 *B = Duplicate sample result*

20 **Accuracy.** Analytical accuracy will be defined and evaluated through the use of analytical  
21 standards. Because recovery standards cannot reliably be added to the sampling stream,  
22 overall system accuracy will be based on analytical instrument performance evaluation criteria.  
23 These criteria will include performance verification for instrument calibrations, laboratory control  
24 samples, sample surrogate recoveries (when required by method or laboratory SOPs), and  
25 sample internal standard areas. Use of the appropriate criteria as determined by the analytical  
26 method performed, will constitute the verification of accuracy for target analyte quantitation  
27 (i.e., quantitative accuracy). Evaluation of standard ion abundance criteria for  
28 bromofluorobenzene will be used to evaluate the accuracy of the analytical system in the  
29 identification of targeted analytes, as well as the evaluation of unknown contaminants (i.e.,  
30 qualitative accuracy).

31 **Sensitivity.** Sensitivity will be defined by the required MRLs for the program. Attainment of  
32 required MRLs will be verified by the performance of statistical method detection limit (**MDL**)  
33 studies in accordance with 40 CFR Part 136. The MDL represents the minimum concentration  
34 that can be measured and reported with 99 percent confidence that the analyte concentration is  
35 greater than zero. An MDL study will be performed by the program analytical laboratory prior to  
36 sampling and analysis, and annually thereafter.

37 **Completeness.** Completeness will be defined as the percentage of the ratio of the number of  
38 valid sample results received (i.e., those which meet data quality objectives) versus the total  
39 number of samples collected. Completeness may be affected, for example, by sample loss or

1 destruction during shipping, by laboratory sample handling errors, or by rejection of analytical  
2 data during data validation.

3 N-5a(1) Evaluation of Laboratory Precision

4 Laboratory sample duplicates and blank spike/blank spike duplicates (**BS/BSD**) will be used to  
5 evaluate laboratory precision. QA objectives for laboratory precision are listed in Table N-2 and  
6 are based on precision criteria proposed by the EPA for canister sampling programs (EPA,  
7 1991). These values will be appropriate for the evaluation of samples with little or no matrix  
8 effects. Because of the potentially high level of salt-type aerosols in the WIPP underground  
9 environment, the analytical precision achieved for WIPP samples may vary with respect to the  
10 EPA criteria. RPDs for BS/BSD analyses will be tracked through the use of control charts. RPDs  
11 obtained for laboratory sample duplicates will be compared to those obtained for BS/BSDs to  
12 ascertain any sample matrix effects on analytical precision. BS/BSDs and laboratory sample  
13 duplicates will be analyzed at a frequency of 10 percent, or one per analytical lot, whichever is  
14 more frequent.

15 N-5a(2) Evaluation of Field Precision

16 Field duplicate samples will be collected at a frequency of at least five percent for the RVMP  
17 and at least five percent for the DRVMP. The data quality objective for field precision is 35  
18 percent for each set of field duplicate samples.

19 N-5a(3) Evaluation of Laboratory Accuracy

20 Quantitative analytical accuracy will be evaluated through performance criteria on the basis of  
21 (1) relative response factors generated during instrument calibration, (2) analysis of laboratory  
22 control samples (**LCS**), and (3) recovery of internal standard compounds. The criteria for the  
23 initial calibration (five-point calibration) is  $\leq 30$  percent relative standard deviation for target  
24 analytes. After the successful completion of the five-point calibration, it is sufficient to analyze  
25 only a midpoint standard for every 24 hours of operation. The midpoint standard will pass a 30  
26 percent difference acceptance criterion for each target compound before sample analysis may  
27 begin.

28 A blank spike or LCS is an internal QC sample generated by the analytical laboratory by spiking  
29 a standard air matrix (humid zero air) with a known amount of a certified reference gas. The  
30 reference gas will contain the target VOCs at known concentrations. Percent recoveries for the  
31 target VOCs will be calculated for each LCS relative to the reference concentrations. Objectives  
32 for percent recovery are listed in Table N-2 and are based on accuracy criteria proposed by the  
33 EPA for canister sampling programs (EPA, 1991). Laboratory control samples will be analyzed  
34 at a frequency of 10 percent, or one per analytical lot, whichever is more frequent.

35 Internal standards will be introduced into each sample analyzed and will be monitored as a  
36 verification of stable instrument performance. In the absence of any unusual interferences,  
37 areas should not change by more than 40 percent over a 24-hour period. Deviations larger than  
38 40 percent are an indication of a potential instrument malfunction. If an internal standard area in  
39 a given sample changes by more than 40 percent, the sample will be reanalyzed. If the 40  
40 percent criterion is not achieved during the reanalysis, the instrument will undergo a  
41 performance check and the midpoint standard will be reanalyzed to verify proper operation.

1 Response and recovery of internal standards will also be compared between samples, LCSs,  
2 and calibration standards to identify any matrix effects on analytical accuracy.

3 N-5a(4) Evaluation of Sensitivity

4 The presence of aerosol salts in underground locations may affect the MDL of the samples  
5 collected in those areas. The sample inlet of these sample collection units will be protected  
6 sufficiently from the underground environment to minimize salt aerosol interference. Up to two  
7 filters, inert to VOCs, will be installed in the sample flow path to minimize particulate  
8 interference.

9 The MDL for each of the target VOCs will be evaluated by the analytical laboratories before  
10 sampling begins. The initial and annual MDL evaluation will be performed in accordance with 40  
11 CFR Part 136, and with EPA/530-SW-90-021, as revised and retitled, "Project Quality  
12 Assurance and Quality Control" (Chapter 1 of SW-846) (2015).

13 N-5a(5) Completeness

14 The expected completeness for this program is greater than or equal to 95 percent. Data  
15 completeness will be tracked monthly.

16 N-5b Sample Handling and Custody Procedures

17 Sample packaging, shipping, and custody procedures are addressed in Section N-4c.

18 N-5c Calibration Procedures and Frequency

19 Calibration procedures and frequencies for analytical instrumentation are listed in Section N-4e.

20 N-5d Data Reduction, Validation, and Reporting

21 Field-sampling data sheets will at a minimum include the following; sample identification,  
22 sample location, sample collection date, initial vacuum, ending vacuum, collection start and  
23 collection stop time and flow rate.

24 Data validation procedures will include at a minimum, a check of all field data sheets for  
25 completeness and correctness. Sample custody and analysis records will be reviewed by the  
26 analytical laboratory QA officer and the analytical laboratory supervisor at a frequency of at least  
27 10 percent.

28 Electronic Data Deliverables (**EDDs**) are provided by the laboratory prior to receipt of certified  
29 copy data packages. Electronic Data Deliverables will be evaluated within five calendar days of  
30 receipt to determine if VOC concentrations are at or above action levels in Permit Part 4,  
31 Section 4.6.3.2 for disposal room VOC monitoring data, or the action levels specified in Permit  
32 Part 4, Section 4.6.2.3 for repository monitoring data. If the EDD indicates that VOC  
33 concentrations are at or above these action levels or concentrations, the certified copy data  
34 package will be validated within five calendar days as opposed to the 14 calendar day time  
35 frame.

36 Data will be reported as specified in Section N-3(e) and Permit Part 4.

1 Acceptable data for this VOC monitoring plan will meet stated precision and accuracy criteria.  
2 The QA objectives for precision, accuracy, and completeness as shown in Table N-2 can be  
3 achieved when established methods of analyses are used as proposed in this plan and  
4 standard sample matrices are being assessed.

#### 5 N-5e Performance and System Audits

6 The Permittees will evaluate whether the monitoring systems and analytical methods are  
7 functioning properly through performance and system audits. The assessment period will be  
8 determined by the Permittees. System audits will initially address start-up functions for each  
9 phase of the project. These audits will consist of on-site evaluation of materials and equipment,  
10 review of certifications for canisters and measurement and test equipment, review of laboratory  
11 qualification and operation and, at the request of the QA officer, an on-site audit of the  
12 laboratory facilities. The function of the system audit is to verify that the requirements in this  
13 plan have been met prior to initiating the program. System audits will be performed at or shortly  
14 after the initiation of the VOC monitoring programs and on an annual basis thereafter.

15 Performance audits will be accomplished as necessary through the evaluation of analytical QC  
16 data by performing periodic site audits throughout the duration of the project, and through the  
17 introduction of third-party audit cylinders (laboratory blinds) into the analytical sampling stream.  
18 Performance audits will also include a surveillance/review of data associated with canister  
19 certifications and measurement and test equipment, a project-specific technical audit of field  
20 operations, and a laboratory performance audit. Field logs, logbooks, and data sheets, as  
21 applicable will be reviewed during data validation. Blind-audit canisters will be introduced once  
22 during the sampling period. Details concerning scheduling, personnel, and data quality  
23 evaluation are addressed in the QAPJP.

24 ~~By May 1, 2016 the Permittees shall develop and implement a RVMP Laboratory Performance~~  
25 ~~Evaluation Plan (LPEP) that has been reviewed and approved by the Secretary prior to use, for~~  
26 ~~Repository VOC ambient monitoring. In addition to the timely submittal of validated data~~  
27 ~~packages under this LPEP to the Secretary, the results shall also be reported annually in the~~  
28 ~~October Semi-Annual VOC Monitoring Report. The second contract laboratory performing the~~  
29 ~~performance evaluation to be used for comparison to the primary contract laboratory shall use~~  
30 ~~the required MRLs as required in Table N-2, which are defined to be equivalent to the CRQLs.~~  
31 ~~Any contract laboratory involved in this program shall have a site specific quality assurance~~  
32 ~~project plan and an associated QA/QC program that are acceptable and aligned with EPA~~  
33 ~~guidance. The LPEP shall, at a minimum, include the following sections:~~

- 34 1. ~~Table of Contents~~
- 35 2. ~~Introduction~~
- 36 3. ~~Background~~
- 37 4. ~~Scope/Objectives: this section shall include comparative testing of~~  
38 ~~subatmospheric sampling containers, the field background canisters, and a test of the~~  
39 ~~cleanliness of the canister less than the SIM mode MRL in Table N-2.~~
- 40 5. ~~Laboratory Specific SOPs~~
- 41 6. ~~Sampling Methodologies~~
- 42 7. ~~Analytical Methodologies~~
- 43 8. ~~Quality Assurance Requirements~~
- 44 9. ~~Schedules~~

1 ~~10. Reporting: data packages shall contain all applicable sections found in the~~  
2 ~~document "Statement of Work for the Analysis of Air Toxics from Superfund Sites" (EPA~~  
3 ~~1990), Exhibit B, Section 2, "Reporting Requirements and Order of Data Deliverables"~~  
4 ~~and as approved by the Secretary.~~

5 ~~As an alternative to the LPEP, the Permittees will notify the Secretary of their intention to require~~  
6 ~~the contract laboratory to participate in proficiency testing. The Permittees will then, within 90~~  
7 ~~days, submit to the NMED for approval, a proposal for proficiency testing. If the Permittees are~~  
8 ~~unable to develop a proficiency testing plan that is acceptable to the NMED, then the Permittees~~  
9 ~~will prepare and submit the LPEP.~~ The Permittees have implemented a proficiency testing (PT)  
10 plan. The PT plan includes the following, as applicable:

- 11 • Specific analytical method(s),
- 12 • Schedule for proficiency testing implementation, and
- 13 • Provision for the periodic reporting of proficiency testing results and corrective actions, if  
14 any.

15 Results of PT will be reported in the Semi-Annual VOC Monitoring Report as specified in Permit  
16 Part 4, Section 4.6.2.2.

#### 17 N-5f Preventive Maintenance

18 Maintenance of sample collection units is described briefly in Section N-4d Maintenance of  
19 analytical equipment will be addressed in the analytical laboratory SOP.

#### 20 N-5g Corrective Actions

21 If the required completeness of valid data (95 percent) is not maintained, corrective action may  
22 be required. Corrective action for field-sampling activities may include recertification and  
23 cleaning of sample collection units, reanalysis of samples, additional training of personnel,  
24 modification to field and laboratory procedures, and recalibration of measurement and test  
25 equipment.

26 Laboratory corrective actions may be required to maintain data quality. The laboratory  
27 continuing calibration criteria indicate the relative response factor for the midpoint standard will  
28 be less than 30 percent different from the mean relative response factor for the initial calibration.  
29 Differences greater than 30 percent will require recalibration of the instrument before samples  
30 can be analyzed. If the internal standard areas in a sample change by more than 40 percent,  
31 the sample will be reanalyzed. If the 40 percent criterion is not achieved during the reanalysis,  
32 the instrument will undergo a performance check and the midpoint standard will be reanalyzed  
33 to verify proper operation. Deviations larger than 40 percent may indicate instrument  
34 malfunction.

35 The laboratory results for samples, duplicate analyses, LCSs, and blanks should routinely be  
36 within the QC limits. If results exceed control limits, the reason for the nonconformances and  
37 appropriate corrective action must be identified and implemented.

1 N-5h Records Management

2 The VOC monitoring programs will require administration of record files (both laboratory and  
3 field data collection files). The records control systems will provide adequate control and  
4 retention for program-related information. Records administration, including QA records, will be  
5 conducted in accordance with applicable DOE, MOC, and WIPP Project requirements.

6 Unless otherwise specified, VOC monitoring plan records will be retained as lifetime records.  
7 Temporary and permanent storage of QA records will occur in facilities that prevent damage  
8 from temperature, fire, moisture, pressure, excessive light, and electromagnetic fields. Access  
9 to stored VOC Monitoring Program QA Records will be controlled and documented to prevent  
10 unauthorized use or alteration of completed records.

11 Revisions to completed records (i.e., as a result of audits or data validation procedures) may be  
12 made only with the approval of the responsible program manager and in accordance with  
13 applicable QA procedures. Records of project activities will be maintained at the WIPP site.  
14 Documentation will be available for inspection by internal and external auditors.

15 N-6 References

16 40 CFR Part 136, "*Guidelines Establishing Test Procedures for the Analysis of Pollutants.*"

17 Section 310 of Public Law 108-447 of the *Consolidated Appropriations Act of 2005*.

18 U.S. Environmental Protection Agency, 1991. Contract Laboratory Program, *Volatile Organics*  
19 *Analysis of Ambient Air in Canisters (Draft)*, EPA540/R-94-085, December 1991, Washington,  
20 D.C.

21 U.S. Environmental Protection Agency. 1999 *Compendium Method TO-15: Determination of*  
22 *Volatile Organic Compounds (VOCs) In Air Collected in Specially-Prepared Canisters and*  
23 *Analyzed by Gas Chromatography/Mass Spectrometry (GC/MS)*, EPA 625/R-96/010b. Center  
24 for Environmental Research Information, Office of Research and Development, Cincinnati, OH,  
25 January 1999.

26 U.S. Environmental Protection Agency. 2001. *EPA Requirements for Quality Assurance Project*  
27 *Plans, QA/R-5*, EPA 240/B-01/003, March 2001, Washington, D.C.

28 U.S. Environmental Protection Agency. 2002. *Guidance for Quality Assurance Project Plans,*  
29 *QA/G-5*, EPA 240/R-02/009, December 2002, Washington, D.C.

30 U.S. Environmental Protection Agency. 2015. SW-846, *Test Methods for Evaluating Solid*  
31 *Waste, Physical/Chemical Methods*. Office of Solid Waste and Emergency Response,  
32 Washington, D.C.

33 Washington Regulatory and Environmental Services, 2003. *Technical Evaluation Report for*  
34 *WIPP Room-Based VOC Monitoring*.

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## **TABLES**

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**Table N-1  
 Target Analytes and Methods for Repository VOC (Station VOC-C and VOC-D)  
 Monitoring and Disposal Room VOC Monitoring**

Target Analyte	EPA Standard Analytical Method
Carbon tetrachloride	EPA TO-15 <sup>a</sup> EPA 8260 <sup>b</sup>
Chlorobenzene	
Chloroform	
1,1-Dichloroethylene	
1,2-Dichloroethane	
Methylene chloride	
1,1,2,2-Tetrachloroethane	
Toluene	
1,1,1-Trichloroethane	
Trichloroethylene	

<sup>a</sup> U.S. Environmental Protection Agency, 1999, Compendium of Methods for the Determination of Toxic Organic Compounds in Ambient Air- Second Edition, <http://www.epa.gov/ttn/amtic/airtox.html>

<sup>b</sup> U.S. Environmental Protection Agency, SW-846 Test Methods for Evaluation Solid Wastes, Chemical and Physical Methods, <https://www.epa.gov/hw-sw846/sw-846-compendium> |

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**Table N-2  
 Quality Assurance Objectives for Accuracy, Precision, Sensitivity, and Completeness**

Target Analyte	Accuracy (Percent Recovery)	Precision (RPD) Laboratory		Required Repository Surface Monitoring MRL for SCAN Mode (ppbv)	Required Repository Surface Monitoring MRL for SIM Mode (ppbv)	Required Disposal Room MRL (ppbv)	Complete- ness (Percent)
		Field					
Carbon tetrachloride	60 to 140	25	35	0.2	0.1	500	95
Chlorobenzene	60 to 140	25	35	0.2	0.1	500	95
Chloroform	60 to 140	25	35	0.2	0.1	500	95
1,1-Dichloroethylene	60 to 140	25	35	0.2	0.1	500	95
1,2-Dichloroethane	60 to 140	25	35	0.2	0.1	500	95
Methylene chloride	60 to 140	25	35	0.2	0.1	500	95
1,1,2,2- Tetrachloroethane	60 to 140	25	35	0.2	0.1	500	95
Toluene	60 to 140	25	35	0.2	0.1	500	95
1,1,1- Trichloroethane	60 to 140	25	35	0.2	0.1	500	95
Trichloroethylene	60 to 140	25	35	0.2	0.1	500	95

MRL maximum method reporting limit for undiluted samples

RPD relative percent difference

3